Many Young Children of Color are Clustered in Census Tracts Where 2020 Census Self-Response Rates are Likely to be Problematic ${ }^{1}$

## By

Dr. William P. O'Hare

## Introduction

The best data on the quality of 2020 Census count of young children will not be available until the fall of 2022. That is when the Census Bureau is likely to release 2020 Census counts for the population ages 0 to 4 that can be compared to the Census Bureau's Demographic Analysis estimates to calculate net undercounts or overcounts of young children. ${ }^{2}$ However, self-response rates are important predictors of census accuracy and data exists now to look at how young children are distributed across census tracts based on the tract self-response rates. Specifically, low-self response rates are associated with higher net undercount and omissions rates in the census (O'Hare 2020). Thus, groups over-represented in low self-response tracts are likely to be undercounted in the Census.

Young children are the focus of this analysis because young children have had high net undercounts in several recent U.S. Decennial Censuses. In the 2010 Census, there was a net undercount of 4.6 percent for young children compared to a very small net overcount for the total population. Figure 1 shows there has been a relatively high net undercount of young children in each census since 1950. Moreover, the gap

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between the net undercount rates for young children and for adults (ages 18 and older) as well as the gap between all children (ages 0 to 17) and young children (ages 0 to 4) have been growing since 1980.


This report focuses on the distribution of young children living in two kinds of census tracts which are likely to be problematic. First, young children living in low selfresponse census tracts are examined. Second, young children living in tracts where the self-response rate decreased by 10 percentage points or more between 2010 and

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2020 are analyzed. The data offer empirical evidence about what to expect when the data on young children are released for the 2020 Census.

Tract-level response rates used for the study are the final tract-level selfresponse rates issued by the Census Bureau in January 2021 (U.S. Census Bureau 2021). Data on race, Hispanic Origin status, and poverty status are taken from the Census Bureau's 2015-2019 American Community Survey (ACS) tract-level estimates and merged with the file showing self-response rates. For the ACS data at the census tract level, the data combining by race and age are only available in the "race-alone " configuration so that is what is used here. Rather than repeat "race alone" with every mention of a race group readers should assume figures for races are for "race alone." There were 1,040 tracts in Update/Leave areas or with household population of 100 or less which were not included in the analysis.

## Young Children Living in Low Self-Response Census Tracts.

In the final tract-level self-response rates provided by the Census Bureau (2021) for the 2020 Census, there were 16,633 census tracts with self-response rates below 55.6 percent. These are the bottom 20 percent of the distribution of tract self-response rates and are labeled low self-response tracts in this study. In the overall population, about 51 million people, or 16 percent of the nation's population, lived in low selfresponse tracts. Groups concentrated in these kinds of tracts are in jeopardy of having high net undercount rates in the 2020 Census.

Table 1 shows 16 percent of young children lived in low self-response tracts which is about the same as the overall population. However, Table 1 indicates there

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are big differences by the race, Hispanic Origin, and poverty status of young children in terms of the likelihood of living in a low self-response tract. Non-Hispanic White and Asian young children were under-represented in low self-response tracts, while Black, American Indian/Alaskan Natives, Native Hawaiian/Pacific Islanders, and Hispanics were over-represented in low self-response tracts.

| Table 1 Distribution of Young Children (ages 0 to 4) in Low Sel-Response* Census Tracts by Race, Hispanic Origin Status, and Poverty Status |  |  |  |
| :---: | :---: | :---: | :---: |
|  | All Young Children | Young Children in Low S | Sel-Response Tracts |
|  | Number (in 1000s) | Number (in 1000s) | Percent of Total |
| All Young Children | 19,752 | 3,259 | 16\% |
| Non-Hispanic White Alone | 9,800 | 1,046 | 11\% |
| Black Alone | 2,740 | 826 | 30\% |
| American Indian/Alaskan Native Alone | 184 | 81 | 44\% |
| Asian Alone | 917 | 71 | 8\% |
| Native Hawaiian/Other Paciic Islander Alone | 42 | 8 | 19\% |
| Hispanic | 5,105 | 1,121 | 22\% |
|  |  |  |  |
| Population with income "in past 12 months" below poverty level | 3,944 | 1,194 | 30\% |
| Percentages may not add to $100 \%$ because the most of race categories include people who reported Hispanic origin. |  |  |  |
| Tracts in Update/Leave areas and tracts with household population of 100 or less were not included in the analysis (1,040 tracts). |  |  |  |
| * Low Self-Response Census Tract are those where the self-response rates in the 2020 Census was in the lowest quintile (below 55.6\%) There were 16,633 such tracts in the 2020 Census |  |  |  |
| Source: Analysis of Census Bureaudata by Steven Romalewski (City University of New York Graduate Center; afflilation provided for reference). |  |  |  |

Among young children in poverty, 30 percent were living in low self-response tracts which is almost twice the rate of all young children. Another way of looking at the poverty data is noting that young children in poverty were about 20 percent of all young children, but they were 36 percent of young children in low self-response tracts.

In some cases, the gap was between groups was very large. For example, only 11 percent of Non-Hispanic White young children were in low self-response tracts compared to 44 percent of American Indian/Alaskan Native young children. The percent of young Black and Hispanic children living in low self-response tracts (30 percent) is nearly three times the share of Non-Hispanic White young children (11 percent).

Table 2 shows the states ranked by the percent of young children living in low self-response tracts. The states vary from a high of 36 percent in West Virginia to a low of 4 percent in lowa and Minnesota. In other words, young children in West Virginia were nine times as likely to live in a low self-response tract as young children in lowa or Minnesota.

| Table 2. States Ranked by Percent of Young Children (ages 0 to 4) Living in Tracts with a Low Self-Response Rate* in the 2020 census |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  | Numeric Distribution | $\begin{array}{\|c} \hline \text { Percent of State } \\ \text { Total } \end{array}$ |
| Rank** | State Name | State Total | Tracts where the self-response rate in the 2020 Census was in the lowest quintile (55.6\% or less) (16,633 tracts) | Tracts where the self-response rate in the 2020 Census was in the lowest quintile (55.6\% or less) (16,633 tracts) |
| 1 | West Virginia | 369,439 | 134,445 | 36\% |
| 2 | New Mexico | 488,477 | 170,133 | 35\% |
| 3 | Oklahoma | 956,964 | 308,114 | 32\% |
| 4 | District of Columbia | 123,930 | 37,175 | 30\% |
| 5 | Wyoming | 136,373 | 38,668 | 28\% |
| 6 | Rhode Island | 207,345 | 56,832 | 27\% |
| 7 | Montana | 228,384 | 62,359 | 27\% |
| 8 | Mississippi | 713,504 | 194,390 | 27\% |
| 9 | Arkansas | 704,273 | 191,533 | 27\% |
| 10 | Hawaii | 304,639 | 82,844 | 27\% |
| 11 | Louisiana | 1,103,362 | 294,455 | 27\% |
| 12 | Texas | 7,338,466 | 1,915,332 | 26\% |
| 13 | South Carolina | 1,102,502 | 278,741 | 25\% |
| 14 | Maine | 252,496 | 62,202 | 25\% |
| 15 | Alaska | 184,392 | 44,512 | 24\% |
| 16 | Georgia | 2,505,235 | 600,717 | 24\% |
| 17 | Vermont | 116,653 | 26,092 | 22\% |
| 18 | Arizona | 1,635,330 | 349,135 | 21\% |
| 19 | New York | 4,108,493 | 825,092 | 20\% |
| 20 | North Dakota | 175,746 | 34,018 | 19\% |
| 21 | North Carolina | 2,296,616 | 431,180 | 19\% |
| 22 | Alabama | 1,096,379 | 197,729 | 18\% |
| 23 | South Dakota | 214,108 | 37,954 | 18\% |
| 24 | Florida | 4,182,457 | 736,773 | 18\% |
| 25 | Missouri | 1,381,616 | 241,513 | 17\% |
| 26 | Nevada | 681,043 | 105,301 | 15\% |
| 27 | Pennsylvania | 2,662,381 | 385,715 | 14\% |
| 28 | New Jersey | 1,961,521 | 273,628 | 14\% |
| 29 | Connecticut | 743,835 | 102,072 | 14\% |
| 30 | Tennessee | 1,504,923 | 204,457 | 14\% |
| 31 | Massachusetts | 1,371,260 | 174,449 | 13\% |
| 32 | Kansas | 711,067 | 87,647 | 12\% |
| 33 | Kentucky | 1,009,310 | 123,889 | 12\% |
| 34 | Illinois | 2,891,534 | 330,860 | 11\% |
| 35 | New Hampshire | 259,965 | 27,938 | 11\% |
| 36 | Michigan | 2,177,875 | 229,412 | 11\% |
| 37 | Ohio | 2,605,010 | 263,410 | 10\% |
| 38 | Indiana | 1,572,492 | 150,293 | 10\% |
| 39 | Wisconsin | 1,280,900 | 118,591 | 9\% |
| 40 | Delaware | 203,684 | 18,640 | 9\% |
| 41 | Idaho | 441,143 | 38,578 | 9\% |
| 42 | California | 9,022,149 | 777,008 | 9\% |
| 43 | Colorado | 1,261,005 | 95,318 | 8\% |
| 44 | Oregon | 867,941 | 65,596 | 8\% |
| 45 | Maryland | 1,341,677 | 99,309 | 7\% |
| 46 | Virginia | 1,865,698 | 138,016 | 7\% |
| 47 | Washington | 1,643,552 | 120,427 | 7\% |
| 48 | Nebraska | 474,107 | 34,659 | 7\% |
| 49 | Utah | 923,585 | 61,250 | 7\% |
| 50 | Minnesota | 1,295,855 | 53,824 | 4\% |
| 51 | lowa | 728,735 | 28,665 | 4\% |
|  |  |  |  |  |
|  | Total | 73,059,987 | 11,326,445 | 16\% |
| Tracts in Update/Leave areas and tracts with household population of 100 or less were not included in the analysis ( 1,040 tracts). |  |  |  |  |
| * Low-response Census Tract are those where the self-response rates In the 2020 Census was in the lowest quintile (below $55.6 \%$ ) There were 16,633 such tracts in the 2020 Census |  |  |  |  |
| **Ranking is based on unrounded figures. |  |  |  |  |
| Source: Analysis of Census Bureau data by Steven Romalewski (City University of New York Graduate Center; affiliation provided for reference). |  |  |  |  |

## Young Children in Tracts that Experienced a Large Decrease in Self-Response Rates

 Between 2010 and 2020Based on the final self-response rates provided by the Census Bureau for the 2020 Census, there were 8,027 census tracts where the self-response rates declined by 10 percentage points or more between the 2010 and 2020 Censuses. These tracts comprise about 10 percent of all tracts. The population in these tracts is around 25.8 million which is 8 percent of the total nation's population in the 2020 Census. Groups concentrated in these kinds of tracts are in jeopardy of having higher net undercount rates in 2020 than in 2010.

Table 3 shows the likelihood of a young child being in a census tract with a large decrease in the self-response rate is about the same as the overall population (i.e., around 8 percent). However, Table 3 indicates there are big differences by the race, Hispanic Origin, and poverty status of young children in terms of the likelihood of living in a tract which experienced a large decrease in their self-response rate between 2010 and 2020.

Non-Hispanic White and Asian young children were under-represented in tracts that experienced a decrease of ten percentage points or more in their self-response rate between 2010 and 2020, while Black, American Indian/Alaskan Natives, Native Hawaiian/Other Pacific Islanders, and Hispanic young children are over-represented in these kinds of tracts.

In some cases, the gap was between groups was quite large. For example, only 7 percent of Non-Hispanic White young children are in tracts where the self-
response rate decreased by 10 percentage points or more compared to 13 percent of American Indian/Alaskan Natives.

Another way of looking at the data in Table 3 shows American Indian/Alaskan Native young children and Hispanic young children are twice as likely as Non-Hispanic White young children to be living census tracts that experienced a large decline in their self-response rate between 2010 and 2020. About 13 percent of American

Indian/Alaskan Native young children and 11 percent Hispanic young children in in these tracts compared to 6 percent of Non-Hispanic White young children. Young Black children are also over-represented in these kinds of tracts.

| Table 3. Distribution of Young Children (ages 0 to 4) in Census Tracts Where the Self-Response Rate Decreased by 10 Percentages Points or More <br> Between 2010 and 2020, by Race, Hispanic Origin, and Poverty Status |  |  |  |
| :--- | ---: | ---: | ---: | :--- |
|  |  |  |  |
|  |  |  |  |

Among young children in poverty, 13 percent were living in tracts which experienced a large decline in self-response rates which is substantially higher than the 8 percent for all young children.

Table 4 shows the states ranked by the percent of young children living in Census tracts where the self-response rate decreased by 10 percentage points or more between 2010 and 2020. Rates in the states vary from a high of 25 percent in West Virginia to a low of 1 percent in Connecticut.

Table 4. States Ranked by Percent of Young Children Living in Census Tracts Where the SelfResponse Rate Decreased by 10 Percentages Points or More Between 2010 and 2020

| Rank* | State | State Total | Number in Tracts that Decreased by 10 percentage points or more | Percent in Tracts that Decreased by 10 percentage points or more |
| :---: | :---: | :---: | :---: | :---: |
| 1 | West Virginia | 97,540 | 24,462 | 25\% |
| 2 | South Carolina | 290,931 | 67,495 | 23\% |
| 3 | North Dakota | 53,215 | 9,694 | 18\% |
| 4 | Texas | 1,999,805 | 359,192 | 18\% |
| 5 | Arkansas | 189,636 | 33,869 | 18\% |
| 6 | Montana | 61,035 | 10,313 | 17\% |
| 7 | Oklahoma | 261,316 | 40,150 | 15\% |
| 8 | Wyoming | 36,541 | 5,518 | 15\% |
| 9 | Mississippi | 186,647 | 26,748 | 14\% |
| 10 | Missouri | 371,570 | 53,129 | 14\% |
| 11 | New Mexico | 126,150 | 15,986 | 13\% |
| 12 | Louisiana | 307,435 | 37,515 | 12\% |
| 13 | Georgia | 656,677 | 77,286 | 12\% |
| 14 | North Carolina | 605,125 | 65,614 | 11\% |
| 15 | Hawaii | 88,842 | 8,443 | 10\% |
| 16 | Alaska | 53,237 | 4,970 | 9\% |
| 17 | Tennessee | 406,438 | 34,631 | 9\% |
| 18 | Pennsylvania | 706,563 | 60,020 | 8\% |
| 19 | South Dakota | 60,399 | 4,842 | 8\% |
| 20 | Kansas | 191,113 | 14,274 | 7\% |
| 21 | California | 2,451,528 | 171,035 | 7\% |
| 22 | Florida | 1,128,214 | 71,420 | 6\% |
| 23 | Alabama | 293,187 | 17,399 | 6\% |
| 24 | Rhode Island | 54,672 | 3,200 | 6\% |
| 25 | New York | 1,154,201 | 66,418 | 6\% |
| 26 | Nebraska | 131,473 | 7,431 | 6\% |
| 27 | Massachusetts | 361,016 | 19,429 | 5\% |
| 28 | Idaho | 114,361 | 6,100 | 5\% |
| 29 | New Jersey | 519,524 | 27,137 | 5\% |
| 30 | Arizona | 433,968 | 22,298 | 5\% |
| 31 | Maryland | 364,868 | 18,635 | 5\% |
| 32 | lowa | 196,427 | 9,563 | 5\% |
| 33 | Vermont | 29,568 | 1,383 | 5\% |
| 34 | Virginia | 508,399 | 22,669 | 4\% |
| 35 | District of Columbia | 45,040 | 1,987 | 4\% |
| 36 | Maine | 64,035 | 2,668 | 4\% |
| 37 | Oregon | 230,557 | 9,427 | 4\% |
| 38 | Utah | 250,885 | 9,985 | 4\% |
| 39 | Ohio | 694,711 | 25,180 | 4\% |
| 40 | Kentucky | 274,592 | 9,676 | 4\% |
| 41 | Indiana | 418,685 | 14,193 | 3\% |
| 42 | Illinois | 767,193 | 25,560 | 3\% |
| 43 | Nevada | 183,534 | 6,052 | 3\% |
| 44 | Colorado | 334,032 | 9,993 | 3\% |
| 45 | Wisconsin | 333,184 | 9,502 | 3\% |
| 46 | Delaware | 54,830 | 1,333 | 2\% |
| 47 | Minnesota | 351,664 | 8,241 | 2\% |
| 48 | New Hampshire | 63,843 | 1,441 | 2\% |
| 49 | Washington | 454,364 | 10,253 | 2\% |
| 50 | Michigan | 571,094 | 12,540 | 2\% |
| 51 | Connecticut | 183,808 | 2,041 | 1\% |
|  |  |  |  |  |
|  | Total | 18,915,230 | 1,539,294 | 8\% |

Tracts in Update/Leave areas and tracts with household population of 100 or less were not included in the analysis (1,040 tracts).

* Low-response Census Tract are those where the self-response rates In the 2020 Census was in the lowest quintile (below 55.6\%) There were 16,633 such tracts in the 2020 Census **Ranking is based on unrounded figures.
Source: Analysis of Census Bureau data by Steven Romalewski (City University of New York Graduate Center; affiliation provided for reference).

The analysis in this report shows that there are large differences among groups of young children in terms of the likelihood of living in the kind of Census tracts that may compromise being counted in the 2020 Census. Thus, there are likely to be Important differences in the quality of 2020 Census data for those groups of young children.

In the 2010 Census, the net undercount rates for Black and Hispanic young children were roughly twice that of non-Hispanic young White children (O'Hare 2015). The analysis presented here suggests that those differentials are likely to be seen again in the 2020 Census because young Black and Hispanic children are over-represented in the kinds of census tracts where self-response rates are low and/or declining. In addition, young American Indian/Alaskan Native children as well as Native Hawaiian/Other Pacific Islanders are over-represented in census tracts with problematic self-response rates.

The analysis also shows young children in poverty are over-represented in lowresponse tracts and tracts that experienced a large decline in self-response rates between 2010 and 2020.

The analysis also shows some states are more likely to experience higher net undercounts of young children in the 2020 Census. For example, West Virginia had the highest percent of young children living in low-response tracts and the highest rate of young children living in tracts that experienced a large decline in self-response rates between 2010 and 2020. Evidence from the 2010 Census shows considerable variation in the net undercount rates for young children across the states (O'Hare 2014). The
level of state variations in share of young children living in problematic census tracts suggests there will be similar cross-state variation in the net undercount of young children in the 2020 census.

The result of this study is consistent with previous evidence (O'Hare 2021) showing young children of color (other than Asian young children) are likely to have higher net undercounts than others in the 2020 Census and may well see increased net undercount rates in 2020 compared to 2010.

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[^0]:    ${ }^{1}$ This research was funded by the Annie E. Casey Foundation
    ${ }^{2}$ Data from the Post Enumeration Survey is likely to be available sooner, but correlation bias in the PES makes net undercount estimates for young children inaccurate.

